

Development of Civil Protection Documents in Economic Objects

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Annotation: This article discusses the great experiences of the legal documents by civil protection in the economy of the Russian Federation. To protect responsible persons, population and territories from emergency situations in the economic buildings, to make preparation to create the legal documents, to prevent and eliminate of emergency situations, to create the normative-legal documents some suggestions are given by civil protection in economic buildings.

Key words: to protect population and territories from emergency situations, to prevent emergency situations, to eliminate emergency situations, functional system of State system of emergency situations, emergency situation, civil protection, economic building, the documents of civil protection.

In the context of global climate change, the development of technology, resource scarcity and increasingly active human intervention in the rules of nature, the prevention of major emergencies is one of the urgent tasks. The development of normative and legal acts on civil protection (in below referred to as CP) in economic objects, their comprehensive safe operation, plays an important role in the protection of human life, health and property. In this regard, it is observed that a number of foreign countries have developed mechanisms with a legal and institutional framework and are yielding effective results in practice. In particular, it can be seen that the system of prevention and response to emergencies in the economy has been introduced and improved in some CIS countries.

Today, the Russian Federation is one of the most developed countries in the world. As in all areas, it is one of the countries that pays special attention to the level of preparedness of existing forces and means in the prevention and rapid response to emergencies, and in this regard is in constant cooperation with the Republic of Uzbekistan.

It is known that every year there are major emergencies in the Russian Federation, which cause significant material damage. Obligations of the heads of facilities in the implementation of measures on CP of economic facilities in the country of the Russian Federation.

Article 14 of the Federal Law of November 11, 1994 "On protection of the population and the territory from natural and man-made emergencies" stipulates that the heads of economic entities must plan and conduct civil protection measures in a timely manner, prepare existing forces and means and eliminate the consequences of emergencies. Obligations to create appropriate reserves are defined.

One of the important tasks of economic entities in the registration of CP documents is the timely development of documents in accordance with the requirements of the law, coordination and clarification in a timely manner [2]. Based on the above requirements, the registration of documents on CP at each facility gives its positive result. The heads of economic entities make decisions within their respective powers for the development and implementation of CP plans, as well as the preparation of existing forces and means.

This, in turn, will serve to implement the relevant plans in the economy and increase the level of preparedness of CP structures and other power tools.

In the process of studying the experience of developing documents on CP in the economic objects of the Russian Federation, a number of important aspects are clearly visible. In particular, the list of documents to be developed on CP at the facilities of the economy, developed and approved by the Ministry of Emergency

Situations and regional departments, is determined based on the number of workers and employees of each facility and the level of production capacity.

The list of documents to be developed on CP at economic facilities is clearly formed, through which the documents listed will be developed and implemented. This, in turn, will allow the timely development of CP documentation and appropriate changes in the facilities of the economy, and will help the facility CP engineers to be attentive to their work.

There are specialized firms that assist in the development of regulatory documents at economic facilities and the organization of CP events at facilities, which are provided on a contractual basis to provide the above-mentioned services.

Preparation of methodological guidelines and recommendations for the development of CP documentation in economic entities, their implementation in practice. As an example, the textbook developed by S.V Kulpinov describes the activities of the civil defense engineer of the economy, the functions and rights and responsibilities of the relevant commissions and members, as well as the list and nomenclature of documents to be developed at the economy and the development of relevant documents, models are shown [4]. In turn, it can be used as a basic guide for employees responsible for the development of CP documentation at facilities in the economy.

On special websites of the Ministry of Emergency Situations and regional departments we can get information on the list of CP documents in the objects of the economy, their development and registration. This, in turn, contributes to the quality and timeliness of the organization of activities for the development of CP documents in the economy. In addition, there is a set of documents to be developed in the economy, and each set has a clear list of CP documents, which will help to avoid problems in the maintenance and storage of documents, even in the event of a change of position of CP specialists. The introduction of the samples of documents listed in this list will help to avoid any disputes over the record keeping.

By the Minister of Emergency Situations of the Russian Federation

On July 9, 2001, on the basis of 108, 72 and 36-hour work programs for CP specialists of economic facilities, training in CP courses at training and methodological centers for civil defense and emergency situations, as well as the study of normative and legal and planning documents, civil defense activities, organization and conduct, improvement of practical skills in the performance of functional responsibilities for the prevention of emergencies, protection of the population and the territory.

In conclusion, the development of CP documents in the economy of the Russian Federation is based on the level of each object, the formation of a single list, training of CP officials on the preparation of regulatory documents in training centers, the availability of information on CP documents on the official social networks of regional administrations and there is an opportunity to widely introduce in our country the services provided by private firms in the development of documents on CP. The organization of classes through the online platform for CP documentation, the full implementation of the tasks set by the legislation in the field of CP, the development of documents on the organization of CP structures, the category level of these objects, existing threats and risks, geographical location, technological process and taking into account the types and quantities of raw materials, possible situations and existing conditions at facilities, the number and density of workers and the population, improving the efficiency of CP structures, equipping their logistics standards in accordance with the requirements of the period, staffing of ministries and departments and taking into account the change in the form of ownership are the main tasks that need to be addressed.

Based on the above conclusion, we make the following proposals for the introduction in our country of the best practices of the Russian Federation in the development of CP documents at facilities:

First, the main task is to implement state policy in the field of protection of the population and territories from emergencies in peacetime and in certain periods, the development and implementation of normative legal acts [5]. This is because the functional and territorial subsystem elements of the CP documentation system serve to enhance the activities of the CCE aimed at preventing ES and minimizing their socio-economic consequences.

Second, the organizational structure of the CP documentation system should be based on the organizational structure of the ministries and departments within the CCE, and accordingly, the management should be organized at three levels: national, local and object. This involves the development of separate CP documents for each level.

Third, based on the experience of foreign countries, the creation of a unified system of CP documents in the economy and the development of relevant regulations for the implementation of CP in the economy. In the development and maintenance of regulatory documents on CP, the list of documents should be clearly defined, taking into account the category level of facilities, the level of hazard in production. Proper development of CP documents at economic facilities provides an opportunity to verify and make an objective assessment of their implementation. This is due to the fact that the level of readiness of economic entities on CP is assessed in the manner prescribed in Annex 1 to the Resolution of the Cabinet of Ministers of the Republic of Uzbekistan dated July 9, 2017 No. 369.

Fourth, on the basis of the experience of the Russian Federation to form a list of documents to be developed on CP in the economy and link the items included in the list of documents to the existing regulatory framework of the Republic of Uzbekistan on Civil Protection. In the future, to link the process of development of normative and legal documents on the system of creating a single sample of documents on CP in the economy of the country on the basis of the legislation on CP in the country, ie to pay special attention to the normative legal document. Assists in the implementation of the Resolution of the Cabinet of Ministers of the Republic of Uzbekistan dated September 19, 2017 No. 754 and the formation of a clear and legal list of documents to be developed in the economy [6].

Fifth, we will need to post on the websites of the Ministry of Emergency Situations and regional departments a list of documents on CP in the economy, the order of their development and registration. Also, a positive solution to the issue of creating textbooks and recommendations on the development and proper registration of documents on CP, the literature on the organization of civil protection in the economy.

Sixth, increase the number of hours spent by ministries and agencies on the development and maintenance of CP documents in training programs during the training of CP staff at economic institutions at the Institute of Civil Protection and Emergency Management. introduction of practical assignment of control works on development. Introduce a "master class" in the first ten days of December each year in the Republic of Karakalpakstan, regions and the city of Tashkent with the participation of officials in charge of CP planning of civil protection activities, delivery of the requirements of the newly adopted regulations.

List of used literature:

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